

# Working Together

**T**here has been a remarkable national effort in the 1990s to protect, preserve, and interpret United States battlefields, particularly Civil War battlefields. The federal government, numerous state and county governments, and countless private citizens have helped identify and save some of this nation's most important historic landscapes. This special issue of *CRM* is dedicated to the historians, planners, archeologists, elected and appointed officials, private property owners, and concerned citizens who have worked tirelessly to transform the status of an entire type of cultural resource from the obscure and threatened to the prominent and protected.

The National Park Service's American Battlefield Protection Program (ABPP) is the principal federal partner in this national initiative. The ABPP provides guidance, support, and seed money for battlefield preservation, planning, interpretation, and education. As Jan Townsend dis-

cusses in her article, the ABPP was born of the controversial and costly battlefield preservation solution achieved at Manassas in the late 1980s. The ABPP's mission is to help avert last-minute, reactive preservation and to promote community-based solutions.

Planning and stewardship are two key objectives. The ABPP encourages public and private partners to identify and evaluate battlefields as early as possible so that information about them can be incorporated into land use, site management, economic development, and tourism plans. This effort helps avert crises that can divide communities and lead to the destruction of important historic sites.

Ever-shrinking budgets for federal land management agencies necessitate increasing commitment to battlefield preservation at the state and local levels. The ABPP fosters non-federal stewardship of historic battlefields by working with private landowners, developers, battlefield friends groups,

## *National Battlefield Organizations*

These national organizations support battlefield preservation and work cooperatively with the American Battlefield Protection Program. There also are numerous state and local battlefield preservation organizations that would welcome your support.

Association for the Preservation  
of Civil War Sites  
11 Public Square, Suite 200  
Hagerstown, MD 21740  
(301) 665-1400

The Civil War Trust  
2101 Wilson Boulevard, Suite 1120  
Arlington, VA 22201  
(703) 516-4944

The Conservation Fund  
Civil War Battlefield Campaign  
1800 North Kent Street  
Arlington, VA 22209  
(703) 525-6300

National Parks and Conservation Association  
1776 Massachusetts Avenue, NW, Suite 200  
Washington, DC 20036  
(202) 223-6722

National Trust for Historic Preservation  
1785 Massachusetts Avenue, NW  
Washington, DC 20036  
(202) 673-4000

Natural Lands Trust, Inc.  
Hidacy Farms  
1031 Palmers Mill Road  
Media, PA 19063  
(610) 353-5587

For information about local battlefield preservation organizations mentioned in this issue of *CRM*, please contact the ABPP at the National Park Service, Heritage Preservation Services, P.O. Box 37127, Suite 250, Washington, DC 20013, (202) 343-9505, or <<http://www2.cr.nps.gov/abpp/>>.

state and local officials, and others to create opportunities for preservation. The program encourages its partners to champion battlefields and associated historic sites as valuable community assets, such as recreational open space, outdoor classrooms, and tourist destinations.

As large cultural landscapes, surviving battlefields associated with the French and Indian War, the American Revolution, the War of 1812, the Mexican War, the Civil War, and the Indian Wars often face urban and suburban encroachment or, in remote locations, rural neglect. As the following articles describe, numerous strategies exist for protecting and enhancing these vanishing landscapes and their component resources. Federal regulations and case law, heritage tourism corridors, local planning techniques, new archeological and computer technologies, fund raising and grantsmanship, interpretive exhibits and educational programs, site development design guidelines, fee simple acquisition of land, scenic and conservation easements, designation of significance by federal, state, and local governments, and public consensus-building are all means to preservation. As the authors describe, the real challenge lies in the ability of organizations to combine, reinvent, and apply these techniques to the individual circumstances at our nation's historic battlefields.

Battlefields, like most expansive landscapes, are often fully or partially in private ownership. Battlefield preservationists have learned, sometimes the hard way, that building consensus among landowners, battlefield neighbors, developers, and local officials is essential for a successful project and continued good relations. Several of the following articles touch upon sensitive subjects—such as property rights and takings—which are, for good or for bad, part of the recent story of battlefield preservation.

---

*Tanya M. Gossett is a historic preservation planner with the American Battlefield Protection Program. The author sincerely thanks H. Bryan Mitchell, Acting Chief, ABPP, and Virginia Carter, Christopher M. Shaheen, and J. Hampton Tucker, Preservation Planners, ABPP, for their support and assistance in preparing this special issue of CRM. Additional appreciation goes to readers David W. Lowe, Antoinette J. Lee, and John Renaud of Heritage Preservation Services, National Park Service. Special thanks also to Kathy Wandersee of the Delaware County Planning Department in Media, Pennsylvania, for providing important historical material on short notice. Photographs, if not otherwise noted, are by Eric Long Photography, Gaithersburg, Maryland.*

## **ISTEA Enhancement Funds**

In 1991, Congress passed the Intermodal Surface Transportation Efficiency Act (ISTEA), which authorized federal funds over six years for highways, highway safety, and mass transportation. Included in ISTEA's Surface Transportation Program was the requirement for states to set aside 10% of these funds for transportation enhancement projects. Historic preservation and conservation activities were identified in the Act as eligible for enhancement funding.

In the last 132 years, no other program has provided as much revenue for Civil War preservation activities. ISTEA grants from 12 states and accompanying matching funds have generated nearly \$44 million for Civil War preservation projects. Federal highway enhancement funds provided nearly \$24 million matched by \$20 million from other sources.

In addition to fee and easement purchases at threatened battlefields, ISTEA-funded projects have included such diverse activities as monument restoration on the Nashville battlefield, archeological research at a Confederate munitions foundry in Alabama, and landscape work for the African-American Civil War Memorial in Washington, DC.

An inventory of Civil War-related projects that have been financed through the ISTEA program is on page 6. It documents how states—especially Maryland, Kentucky, Virginia, and Alabama—have effectively used ISTEA enhancement funds to their fullest potential. In almost every project, the formula for funding was 80% federal, 20% public-private matching.

ISTEA legislation expires in 1997. For information about the possible reauthorization of ISTEA, contact The Civil War Trust, 2101 Wilson Boulevard, Suite 1120, Arlington, VA 22201, (800) CWTRUST.

# ***ISTEA Enhancement Funds for Civil War Projects***

## **ALABAMA**

- 1993 Archeological Park at Tannehill State Park (\$14,400)
- 1993 Pave Bike Trail Tannehill State Park (\$40,776)
- 1993 Reconstruct Charging Bridge Tannehill State Park (\$58,165)
- 1993 Archeological Research at Tannehill State Park (\$14,400)
- 1993 Brierfield Rolling Mill at Tannehill State Park (\$21,600)
- 1993 Ashby Post Office at Tannehill State Park (\$33,600)
- 1994 Preserve Joe Wheeler Home (\$150,000)
- 1995 Restore First White House (\$181,929)
- 1995 Acquire 32 acres at Fort Morgan (\$300,000)

## **ARKANSAS**

- 1994 Acquire 3.96 acres Prairie Grove (\$75,000)
- 1995 Acquire 61.96 acres at Prairie Grove (\$505,000)

## **WASHINGTON,DC**

- 1996 Landscape African-American Civil War Monument (\$2,293,937)

## **KANSAS**

- 1996 Construction at Mine Creek Historic Site (\$323,000)

## **KENTUCKY**

- 1991 Acquire Land at Perryville (\$3,125,000)
- 1994 Access Improvement at Fort Duffield (\$72,000)
- 1995 Acquire Land and Easements at Mill Springs (\$370,000)
- 1995 Acquire 4.57 acres at Perryville (\$80,000)
- 1995 Acquire up to 596 acres at Perryville (\$1,500,000)
- 1995 Develop Kentucky Civil War Trail (\$36,000)
- 1996 Acquire Land at Wildcat Mountain (\$174,000)
- 1996 Acquire Land and Develop Interpretation at Munfordville (\$498,000)

## **MARYLAND**

- 1992 Land Protection and Easements at Antietam (\$7,400,000)
- 1992 Acquire 25 acres at South Mountain (\$4,200,000)
- 1992 Land Protection at Monocacy (\$1,500,000)
- 1993 Acquire 5 acres at Grove Farm at Antietam (\$75,000)
- 1994 Acquire Land at Monocacy (\$3,400,000)

## **MISSISSIPPI**

- 1994 Acquire Land at Corinth (\$2,300,000)

## **NEW MEXICO**

- 1993 Road Study at Glorieta Pass (\$350,000)

## **OKLAHOMA**

- 1995 Land Protection at Honey Springs (Information Not Available)

## **TENNESSEE**

- 1995 Restore Rippavilla (\$600,000)
- 1996 Battle of Nashville Monument Restoration (\$187,500)

## **VIRGINIA**

- 1992 Lee's Retreat Scenic Highway Project (\$225,190)
- 1994 Lee's Retreat Highway Pull-offs (\$390,100)
- 1994 Site Interpretation at Fredericksburg and Petersburg (\$510,000)
- 1994 Scenic Easement at Sayler's Creek (\$200,500)
- 1994 Battlefield Tour, Fredericksburg (\$2,762,788)
- 1994 Interpretation at McDowell (\$40,000)
- 1994 Interpretation at White Oak (\$21,475)
- 1995 Pedestrian Wayside Exhibits in Hopewell (\$72,000)
- 1995 Acquire Grim Farm at Kernstown (\$1,308,000)
- 1995 Stabilize Foundation of Mt. Zion Church (\$230,400)
- 1995 City of Salem-Hanging Rock Battlefield Trail (\$848,783)
- 1995 Battlefield Tour, Winchester (\$1,775,288)
- 1995 Improvements at Staunton River Bridge (\$1,750,000)
- 1995 Virginia Civil War Trails (\$580,000)
- 1996 Danville Train Station, Phase 3 (\$1,300,000)
- 1996 Virginia Civil War Trails, Phase 3 (\$550,000)
- 1996 Highway Marker Replacement Program (\$250,000)

## **WEST VIRGINIA**

- 1993 Acquire 332 acres at Rich Mountain (\$259,000)
- 1995 Landscape Hampshire County Battle Trenches (\$394,000)

---

Total Projects:	50
Total:	\$43,797,831

*Statistics compiled by The Civil War Trust, March 1997.*